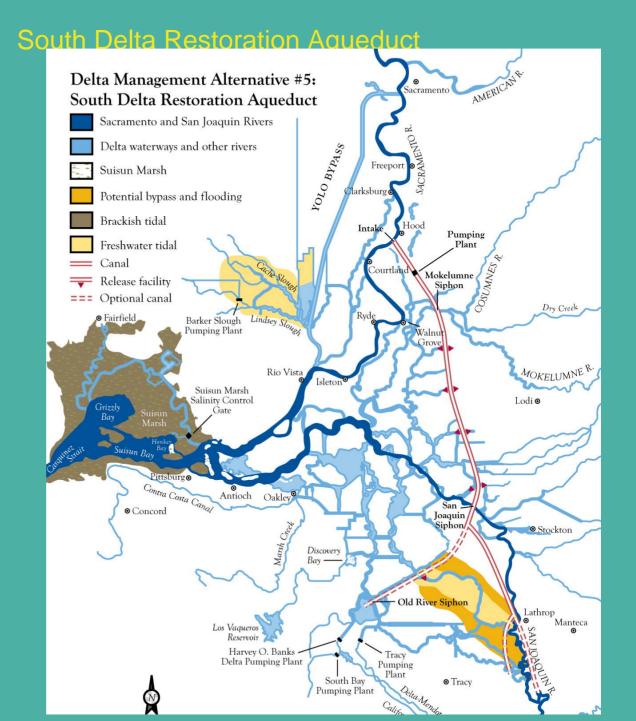
Economic Issues for an Isolated Facility

Richard Howitt
CalFed Science Workshop
August 22 Sacramento

- Main rivers
- Delta waterways
- Canal
- Release facility
- Brackish tidal area
- Freshwater tidal area
- = Optional canal



Economic Characteristics of an Isolated Facility (IF)

- An IF has both Public and Private Beneficiaries
- An IF has a decreasing marginal cost
- "Beneficiary pays" means that revenue from private users has to cover their allocated costs
- Private beneficiaries differ greatly in their demands for water
- Point

 Standard marginal cost pricing is not applicable to IF cost recovery

Differences among Private IF Beneficiaries

Quantities demanded at current prices are very different

Agriculture 3.5 MAF

• M & I 1.5 MAF

Current Prices

Agriculture \$65- AF

• M & I \$450- AF

Demand elasticities differ

Agriculture -0.75

• M & I -0.20

Importance of reliability of supply differs

Economic Approach

- Long established economic theory shows that differential pricing to users is efficient under the conditions above. Ramsey et al
- Problem- if capacity purchase prices differ by users, subsequent transfers need to be restricted.
- Given the future uncertainty in the Californian economy, environmental values, and climate change, use rights for an IF must be tradable among different users.

Some economic problems

How do you get the beneficiaries to pay?

How do you size the capacity of the Facility?

 How do you allow future adjustment by trading rights without giving windfall gains?

Traditional Project Sizing and Costing

 Size the project to take advantage of the optimal capacity and decreasing unit cost.

 "Field of Dreams" pricing policy after the size and total cost is set.

Problem

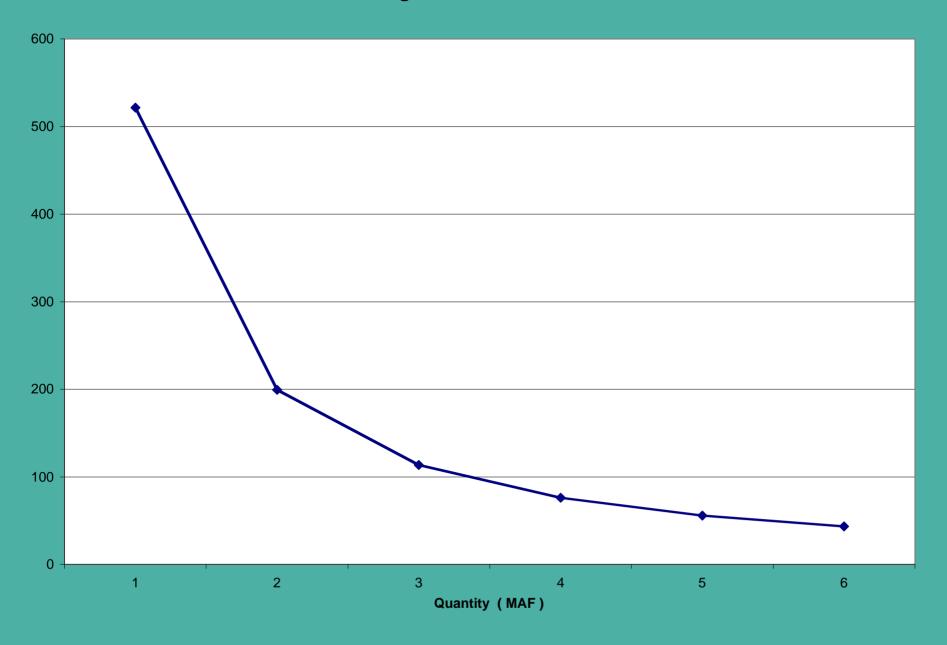
– Users have no incentive to reveal their true willingness to pay.

Factors to consider in IF Pricing

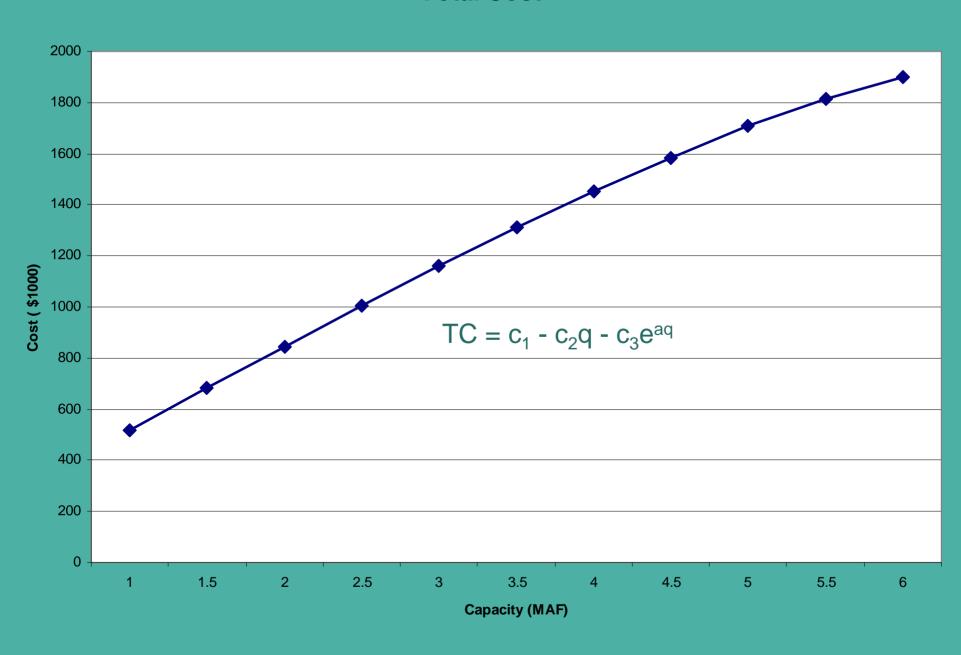
- Decreasing Marginal unit cost of capacity
- Different Demands and elasticities

- The IF has an Exceedence Curve that characterizes the reliability of supply.
- Supply reliability is a "joint product" with water quantity.

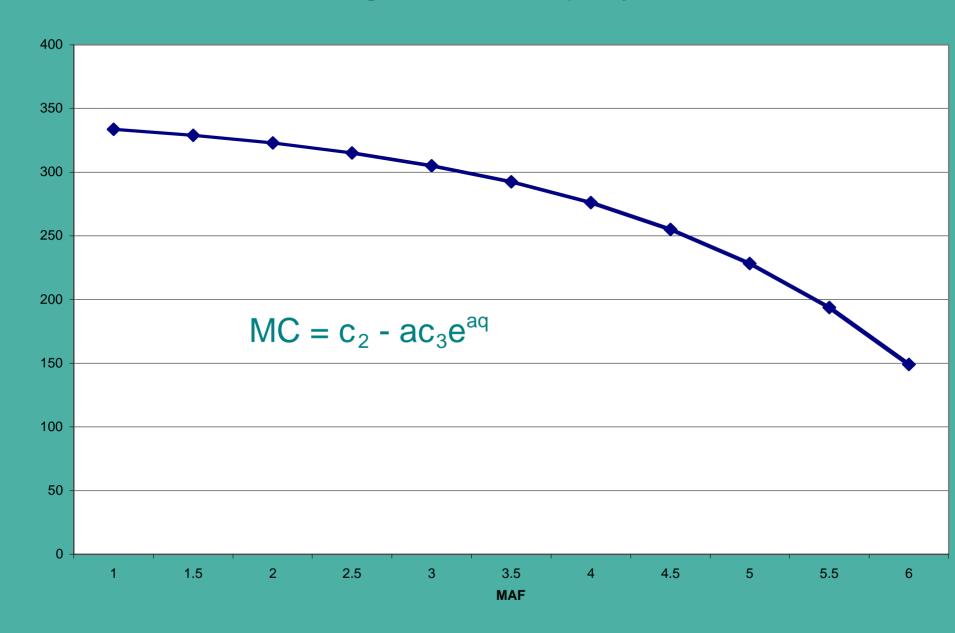
Combined Agricultural/Urban Demand



Total Cost



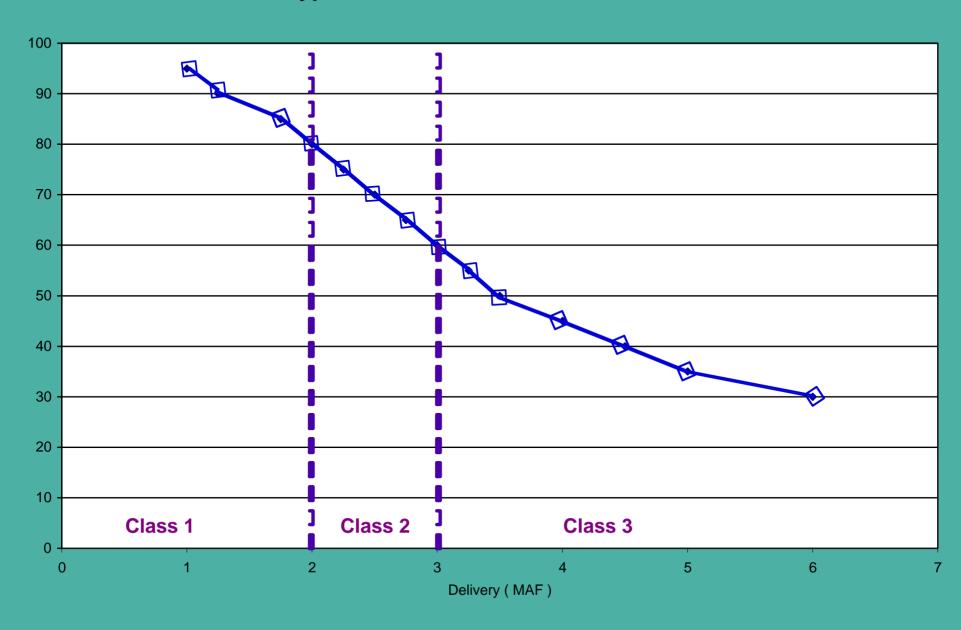
Marginal Cost / AF Capacity



An Alternative Approach

- Use the Exceedence curve to define three or more reliability classes of supply. (>80%, 79%-60%, 59%-30%)
- Define the average "public water" demand quantity and commit to pay the average cost, whatever it is.
- Use private bids and contracts to simultaneously price and size rights in the different reliability classes.
- Once the bids and facility size are final, allow trading of the private rights for each reliability class.

Hypothetical IF Exceedence Curve



A Simple example of Simultaneous Pricing and Sizing

Base Cost			
	Capacity	Total Cost	Annual Cost
	MAF	\$ Billion	\$ Million
	7.722	3.606	540.99
	Agriculture	Environment	Urban
Quantity	5.057	1	1.665
Price	26.44	70.06	202.54
50% Cost Increase			
	Capacity	Total Cost	Annual Cost
	MAF	\$ Billion	\$ Million
	7.106	5.288	793.33
	Agriculture	Environment	Urban
Quantity	4.516	1	1.59
Price	39.84	111.65	315.66

Conclusions

- We can define an economic structure that is self financing, self sizing, and adaptable to future changes.
- We will have to break with traditional water project approaches.
- We should consider combining the State Water project conveyance capacity as a linked product with private IF capacity rights.